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#### Special Session # 7 -- "Highway System Performance Management: State of Play in the USA"

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AMERICAN ASSOCIATION OF STATE HIGHWAY AND TRANSPORTATION OFFICIALS



#### **Paper Outline**

- Performance management defined; and why it is important now
- Relationship with asset management
- State of the practice at the state department of transportation level and a Michigan (MI) case example
- Comparative performance measures
- Toward a national set of measures
- Worldwide lessons



#### Performance Management Framework



#### Why Measure Performance? ... Why Now?

- AASHTO believes a national performance measurement program would:
  - Focus needed attention on key national goals
  - Provide more transparency and accountability for the Federal program
  - Build on the considerable performance measurement/management work already occurring in individual state DOTs

#### Why Measure Performance? Why Now? (Cont'd.)

- Help make the case for sustaining and increasing the funding levels for infrastructure
- Help state DOTs advance their own efforts thru peer to peer work sessions and data exchange



#### Common Themes of Asset Management (AM) and Performance Management (PM)

- Core principles of AM and PM are the same
- Clarifying the relationship is important
  - Key difference is application of core principles
    - 1. Asset Management: Managing physical assets
    - 2. Performance Management: All performance areas of concern
- Asset Management and PM are needed to support Strategic Resource Allocation Process



#### Strategic Resource Allocation: Process





#### Key Points on Asset Management and Performance Management

- Asset Management is the application of Performance Management principles to physical asset management
- Asset Management must be long-term
- Performance Management is concerned with long and short-term aspects
  - Long range transportation plans for new capacity
  - Short-term aspects
    - Real-time system operations
    - Incident management
    - Agency performance (e.g., customer service)



#### State of the Practice at the State DOT Level

- All state DOTs collect asset condition data and highway fatality data
- The majority of state DOTs also provide comprehensive performance data to both increase accountability and to achieve the best system performance



# Michigan Case Example

- The MI DOT has been using asset management framework for twenty years and has aided local governments in this effort for ten years
- Transportation Asset Management task force created which led to the legislature creating an Asset Management Council
- Council oversees a comprehensive data collection process

# Michigan

- MDOT established an Asset Management Division
- The MDOT transportation commission approved measurable performance targets for pavements and bridges on the state's freeways and non-freeways





# Michigan

2004 - 2010 Pavement Condition





# Michigan

Transportation demands and expectations steadily are increasing

MDOT Trunkline Road and Bridge Condition Actual 1998-2010, Projected 2011-2020



#### **Michigan's Dashboard Deficient Bridges**

GDP



#### **Michigan's Dashboard**

MiDashboard		
🛑 Top 10 States	企	Performance improving
😑 Middle 30 States	⇔	Performance staying about the same
Bottom 10 States	Ţ	Performance declining

Economic Strength				
	Prior	Current	Rank	Progress
Unemployment	10.5%	10.9%	٠	Ŷ
Gross Domestic Product (GDP)	(5.2)%	2.9%	•	Û
Percent of structurally deficient bridges	13.5%	13.2%	•	①
Real personal income per capita	\$28,250	\$27,558	•	Ŷ
Children living in poverty	19%	23%	•	Ŷ

Value for Money Government				
	Prior	Current	Rank	Progress
Bond rating (Standard & Poor's)	AA-	AA-		€
Government debt burden per capita	\$748	\$762	•	Û
State government operating cost as a percent of GDP	11.9%	12.5%		Ŷ
State and local government operating cost as a percent of GDP	20.9%	21.9%		Ŷ
Access to state government – number of online services	325	357		仓

Quality of Life				
	Prior	Current	Rank	Progress
State park popularity – annual visits per citizen	2.1	2.1		$\Leftrightarrow$
Population growth (Ages 25 – 34)	(1.9) %	(1.6)%		企
Clean and safe water resources – water quality index	83	88		企

Health and Education				
	Prior	Current	Rank	Progress
Infant mortality (Per 1,000 births)	7.6	7.7	•	Ŷ
Obesity in the population	30.3%	31.7%	•	Û
3rd graders reading at grade level	89.8%	86.8%		Û
ACT college readiness benchmarks	16.0%	17.3%		企
Population with bachelor's degree or higher (25+ years old)	24.7 %	24.6%	•	Ŷ

Public Safety				
	Prior	Current	Rank	Progress
Violent crimes per 100,000	502	497	•	仓
Property crimes per 100,000	2,935	2,838	•	仓
Individuals fatally or seriously injured in traffic accidents	7,382	6,917		企

www.michigan.gov/MiDashboard

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# National Performance Measurement Program:

**AASHTO's Reauthorization Proposal** 

Key elements of the program include: National Goals by Congress & Secretary of Transportation

PMs established through a collaborative process For each state – build on the work already done on PMs

and NOT include:

Performance measures or targets established in legislation

Tying PMs and/or targets to funding

Disincentives that penalizes states Performance targets set in cooperation w/partners & stakeholders

Consistent monitoring & reporting of actual results

# **Comparative Performance** Measures Objectives

Provide states with comparative view of performance relative to peers

Share information on practices of better performing states Understand current state of the data – work towards common definitions and measurement practices Get buy-in from states, agree on guidelines or standards for comparability – qualify measures for Tier 1 status Useful practices and sharing of knowledge and self improvement is the goal not punishment



#### **Comparative Performance** Measurement Projects



Framework & functional description for comparative performance database & analysis infrastructure Tier 1 Measure definitions, calculation methods, reporting formats; action needed to progress Tiers 2&3



# AASHTO – – – Candidate Initial Set of Performance Measures

Goal Area	Initial Measures – Ready for Deployment
Safety	Multiple year moving average of the number of fatalities
Pavement Preservation	NHS IRI
Bridge Preservation	Deck Area of structurally deficient bridges on NHS
Congestion/Operations	No initial measures
Connectivity	No initial measures
Environment	No initial measures
Freight/Economic Competitiveness	Speed/travel time on significant freight corridors (SFC) Reliability on SFCs
Transit	No initial measures
Livability	No initial measures

# Worldwide Lessons for Highway Performance Management

- Start with asset management elements-pavement and bridge condition and roadside safety and traffic control features
- Set national goals and targets for a small number of items
- Solid comparative data is a must for international comparisons and for subunits of government
- It takes a long time to get the measures and data right

# Thank you!

